

**Policy 7.4.14      Legislative Advocacy Positions**

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**POLICY PURPOSE:**

It is the purpose of this policy to establish guidelines and standards regarding City resources and support for Councilmembers. This policy is supplementary to and in no way intended to conflict with the City Charter. For further information on this subject, see:

- City Charter, Section 807
- Code of Ethics and Conduct for Elected Officials (available on the City's Web site or in the Office of the City Clerk)

Additionally, the Legislative Advocacy Positions identify the City's broad advocacy positions on issues and legislation. As defined by the General Plan (Policy 7.3B4), the Legislative Advocacy Positions are short-term in nature, typically speak to pending legislation and current issues, and support the General Plan and guide Council and staff on intergovernmental matters. They are a component of the City's Council Policies, which provide guidelines for City action in all areas of City business. City business is defined as all matters directly related to service delivery, or otherwise contributing to the City's operational success.

**POLICY STATEMENT:**

- I. Each year the City Manager shall present for Council's consideration draft Legislative Advocacy Positions. Once approved by City Council, these "advocacy positions" become the official City advocacy position on pending legislation.
- II. The LAP is utilized by Councilmembers and staff throughout the year to determine City positions on legislation and intergovernmental issues and minimizes the need for staff to request direction from Council on legislation and issues as they arise. The LAP should not duplicate policies already cited in other Council Policy documents, i.e. the Council Policy Manual, General Plan, Municipal Code, etc.
- III. During the year, staff monitors and researches pending legislation to identify bills that could significantly impact Sunnyvale. Research actions range from web site research to contacting legislative analysts in government offices and city associations. Staff may also conduct limited advocacy should issues arise throughout the year that significantly impact the City, and if Council positions have previously been established by the LAP.
- IV. To consolidate documents, underscore important issues, and focus the City's limited advocacy resources, Policy 7.4.14 includes the City's annual priority issues. Council developed the concept of the LAP in 1982 (RTC 82-590). Following annual Council approval, the current year's City Priorities and Legislative Advocacy Positions are attached to this policy.
- V. Implementation.  
The City Manager shall monitor those provisions of this policy within the City Manager's Charter responsibilities. Disagreement in interpretation shall be resolved by the City Council. The City Manager shall institute administrative policy to implement this policy. At the time a new Councilmember is seated, the Mayor and City Manager should review this policy with them.

Annually, the City Manager shall review the resource requirements necessary to support the level of service specified in this policy, and recommend as a part of the proposed budget necessary changes of budget resources.

(Adopted: RTC 95-018 (1/17/1995); Amended: 96-016 (3/23/1996), 97-002 (1/14/1997), 98-008 (1/13/1998), 98-246 (7/14/1998), 98-264 (7/21/1998), 98-304 (8/18/1998), 99-009 (1/12/1999), 00-020 (1/25/2000), 01-002 (1/9/2001), 02-018 (1/15/2002), 03-021 (1/14/2003), 04-018 (1/13/2004) 05-009 (1/11/2005); (Clerical/clarity update, Policy Update Project 12/2005); 06-038 (2/7/2006); (Index added 5/22/06); 07-036 (01/30/2007); Clarity update (6/21/07); 08-063 (2/26/08); 09-046 (2/24/09); 10-016 (1/26/10); 11-022 (2/8/11); Adopted: RTC 12-009 (2/7/12); Amended: RTC: 12-048 (2/28/12); Updated for clarity (9/5/12); Adopted w/ modification: RTC: 13-020 (1/29/13); Adopted w/ modification: RTC 14-006 (1/7/14); Adopted: Council Policy Update, RTC #14-0061 (November 25, 2014); Adopted w/ modification: RTC: 15-008 (1/6/15); Adopted w/ modifications: RTC 16-0005 (1/5/16); Adopted w/ modifications: RTC 17-0011 (1/10/17); Information Only RTC 17-0132 (1/24/17); Adopted w/ modifications: RTC 17-0632 (6/20/17); Adopted w/ modifications: RTC 18-006 (1/9/18); Adopted: RTC 18-1064 (1/15/19); Adopted RTC 20-0253 (2/25/20); Adopted w/ modifications: RTC: #21-0025 (January 12, 2021); RTC: #22-0061 (January 25, 2022); RTC: 23-0158 (January 24, 2023); Revised RTC 24-0102 (January 30, 2024)); Revised RTC 25-0101 (January 28, 2025); Revised 25-0517 (May 6, 2025); Revised 26-0098 (February 10, 2026))

Lead Department: Office of the City Manager

For Reference see also: 7.4.15 Council Advocacy, 7.4.16 Ballot Measure Positions.

## **2025-2026 Priority Advocacy Issues**

### **1. Funding and Local Strategy for Workforce Development**

(A) Support proposals that call for increased funding for workforce development programs.

- NOVA Workforce Services has experienced a significant demand for services over the past few years that is expected to continue in 20252026. This requires increased funding. ~~In FY 2022/23, the number of WARN and other layoff notifications received was 123 notices, impacting 18,310 affected workers. In FY 2024/25, the demand continued with 129 notices affecting 9,543 workers. In FY 2023/24, the demand continued with 130 notices, impacting 12,060 affected workers.~~ This is also reflected in the higher unemployment rates for Santa Clara and San Mateo counties ~~than a year ago.~~
- The local workforce development system is facing even greater challenges tackling the ~~recent~~ disruption in the technology and life sciences sectors. This churn can be attributed to adopting new emerging technologies, such as Artificial Intelligence, and phasing out obsolete technologies, ~~and addressing the residual economic effects from COVID-19~~. Workers who are unable to return to ~~those~~ their previous occupations will require reskilling for in-demand industries.

(B) Support the reauthorization of Workforce Innovation and Opportunity Act (WIOA) that focuses on local strategy, flexibility in funding, employer partnerships, internships/apprenticeships, system improvement, and innovation.

- Given the financial constraints in state and federal government and uncertainty with ~~Congressional~~ federal priorities, workforce development funding is especially vulnerable in 20252026. ~~Changes could threaten the sustainability of these essential systems and regional economic recovery.~~
- WIOA represents the foundational legislation for local workforce boards. WIOA bi-partisan reauthorization legislation, H.R. 6655, Stronger Workforce for America Act, ~~was passed in the U.S. House of Representatives. The U.S. Senate Health, Education, Labor, and Pensions (HELP) Committee introduced a discussion draft for review that differs from the tentative agreement. However, differences remain that may affect final approval. If WIOA reauthorization legislative proposals move forward in 2025 it will significantly impact NOVA Workforce Services failed to pass last session but proposals from this legislation are now being used as the focus for future WIOA reauthorization proposals.~~

### **2. Interoperability/Public Safety Communications System**

(A) Support resolving interoperability problems that affect emergency communications systems, remedying the current shortage of broadband spectrum availability for public safety needs, and providing funding for interoperable equipment.

- Ensuring that our nation's emergency responders can communicate using readily available technology is of the utmost importance.

(B) Support an efficient, sustainable high-speed nationwide broadband network dedicated to public safety.

### 3. Environmental Regulatory & Conservation Issues

(A) Support legislation, regulation and permitting that addresses the infrastructure needed to process the additional organics required to meet state goals and overcome funding, siting, land use and environmental permitting challenges.

(B) Support legislation that provides funding for local agencies to build infrastructure to utilize organic waste to produce renewable energy or biofuels.

- Advocate that the state budget maintains funding for green investments as it reduces methane emissions while also producing renewable energy.
- In September 2015, CARB announced its intent to reduce landfill disposal of food waste and other organics by 2025 in hopes of further reducing methane emissions from landfills.
- SB 1383 (Lara) reinforced CARB's focus on diverting organics from landfill. The bill establishes 2014 disposal as a baseline, then sets a state target of reducing organic disposal 50% by 2020 and 75% by 2025.

(C) Advocate that Sunnyvale's infrastructure and community assets are considered and protected as the Bay Area plans and constructs resiliency and restoration projects and advocate that the U.S. Army Corps of Engineers proceed with studies in a timely manner.

- Shoreline areas along San Francisco Bay, including Sunnyvale, risk damages from coastal flooding, with potential impacts to human health and safety, due to future sea level rise.
- The South San Francisco Bay Shoreline Project is a Congressionally authorized study by the US Army Corps of Engineers together with the Santa Clara Valley Water District and the State Coastal Conservancy to identify and recommend flood risk management projects for Federal funding.
- The shoreline areas of Sunnyvale are included in a proposed Phase III of the Shoreline Project.

#### *Promote Building Electrification*

(D) Advocate for federal and state policies that allow for all-electric building requirements e.g. Reach Codes.

- Building electrification is a critical pathway for achieving State GHG goals, as identified in California Air Resource Board's 2022 Scoping Plan. However, these reach codes may be invalid due to recent case law interpreting reach codes as pre-empting federal energy policies. Changes to federal policy or the state obtaining exemptions from the Federal Government may be needed to allow local agencies to continue using reach codes.

- (E) Advocate for building electrification programs that educate and incentivize transitioning to all-electric buildings.
- (F) Support policies that enable transitioning from natural gas.

#### 4. Use of Unmanned Aircraft Systems (UAS) by Law Enforcement and First Responder Immunity when interfering with Unmanned Aircraft Systems

- (A) Support legislation that allows local governments to adopt ordinances governing the safe use of UAS; places reasonable restrictions on law enforcement regarding use of unmanned aircraft systems; and releases liability restrictions on law enforcement agencies that interfere with drones posing a threat to emergency services.

#### 5. Affordable Housing, Homelessness, and Land Use

##### *Affordable Housing*

- (A) ~~Encourage the efforts of the Bay Area Housing Finance Authority to create of a~~Support regional and statewide affordable housing bond measures ~~to that will increase the production of affordable housing and distribute funds fairly to~~ address ~~regional the~~ housing needs of Sunnyvale and ~~to distribute funds fairly throughout~~ the region.

##### *Homelessness*

- (B) Encourage State and Federal governments to expand supportive housing and services (including permanent supportive housing, rental assistance, case management, and ~~mental behavioral~~ health services) to address the needs of residents who are ~~chronically homeless~~at risk of or experiencing homelessness.
- (C) Support the County in its efforts to establish facilities, housing, and programs for ~~homeless~~ residents who are experiencing homelessness and to fairly distribute them in jurisdictions throughout the County.
  - Although the number of unhoused people in Sunnyvale has fluctuated in recent years, California continues to have one of the highest rates of homelessness, specifically unsheltered homelessness, in the country. Meeting the needs of the unhoused population remains a top concern for residents in the City and across the region.
  - To address the homelessness crisis, additional resources are needed for permanent supportive housing, rental assistance, supportive services (including case management, and ~~mental~~ behavioral health services), and expanded emergency shelter capacity.
  - Advocate for increased state and federal funding in evidence-based homelessness prevention programs that tackle the root causes of the crisis, such as ~~homelessness prevention~~ programs that provide stable, affordable housing, greater access to health care, low barrier job training, and accessible financial literacy.

##### *Housing Element/Land Use*

- (D) Strongly encourage the State government to ~~create establish~~ policies that balance the need for increased housing production ~~for at~~ all income levels with the preservation of local land use authority.

~~while preserving land use policy making for ensuring that~~ cities ~~that accommodate~~ can effectively accommodate their share of new housing.

- ~~Support legislation that would enable~~ facilitates the preservation of sites ~~for and to maintain an~~ appropriate and convenient balance of ~~conveniently located range of land~~ uses including retail/and commercial services, places of assembly, public open spaces, and public ~~services~~ facilities.
- Advocate for objective evaluation criteria, sufficient preparation time, and meaningful technical assistance to ensure a clear and efficient Housing Element certification process.

## 6. Engagement with the Federal Aviation Administration Regarding Airplane Noise

(A) Oppose legislation, policies, regulations, guidelines, or procedures that would result in an increase in aircraft noise impacts on Sunnyvale residents without an increased benefit to the community.

- Sunnyvale is concerned about the current and projected growth of flight operations into San Jose International Airport without a plan to mitigate airplane noise and emissions over its residents.
- Residents continue to express dissatisfaction with a lack of an integrated model for reporting airplane noise in the region.
- Residents have experienced an increase in flight traffic and airplane noise levels in our neighborhoods.

(B) Support efforts to work with regional agencies and federal representatives and authorities to mitigate the effect on Sunnyvale residents.

- The City continues to track air noise activity and provide noise monitoring data to our residents.
- In Sunnyvale, the source of air noise comes from various activities from regional international airports, general aviation airports, and Moffett Federal Airfield.
- Encourage the Federal Aviation Administration (FAA) to engage with local jurisdictions and provide solutions to the complex airspace issues, including noise policy changes. The FAA rulemaking, which could lead to changes in the airspace, should include a robust community engagement process with potential affected communities.